

Republic of the Philippines  
Province of Cagayan  
**TUGUEGARAO CITY**

**TENTH CITY COUNCIL**

**COMMITTEE REPORT NO. 12-10- 2025**

July 28, 2025

**Submitted by: COMMITTEE ON RULES, LAWS AND ETHICS (LEAD)  
COMMITTEE ON PUBLIC SAFETY & ORDER  
AND DISASTER PREPAREDNESS**

**PRESENT:**

HON. MARC ALDOUS C. BACCAY	- Chairman, Rules
HON. JUDE T. BAYONA	- Vice Chairman, Rules & Public Safety
HON. RONALD S. ORTIZ	- Member, Rules & Public Safety
HON. TIRSO V. MANGADA	- Member, Rules
HON. DENNIS RYAN G. AVILA	- Member, Public Safety

**RESOURCE PERSON:**

Mr. Jojo C. Gayuma	- <i>PDEA Provincial Office</i>
Atty. Roderick S. Iquin	- <i>City Legal Officer</i>
Mr. Fernando Calabazon	- <i>CLGOO</i>
Ms. Magnolia N. Fuggan	- <i>CHO</i>
Ms. Nemelyne Morales	- <i>CHO</i>

**SUBJECT:**

Indorsement of the City Mayor, Hon. Maila Rosario S. Ting-Que, on the draft Memorandum of Agreement between the Tuguegarao City Government and the Philippine Drug Enforcement Agency relative to the operationalization of *Balay Silangan* for information and appropriate action.

**FOR THE PRESIDING OFFICER:**

The members of the joint committees met and deliberated on the endorsement of the city mayor, Hon. Maila Rosario S. Ting-Que, on the draft Memorandum of Agreement between the Tuguegarao City Government and the Philippine Drug Enforcement Agency relative to the operationalization of Balay Silangan for information and appropriate action.

The joint committees respectfully submit the subject Committee Report and have the honor to report to this august body in session the following actions taken, its findings, and recommendations.

**ACTIONS TAKEN:**

The joint committees conducted a thorough evaluation of the endorsement from City Mayor Hon. Maila Rosario S. Ting-Que regarding the draft Memorandum of Agreement between the Tuguegarao City Government and the Philippine Drug Enforcement Agency relative to the operationalization of Balay Silangan.

Resource persons were present to assist the committee in its deliberation.

## FINDINGS:

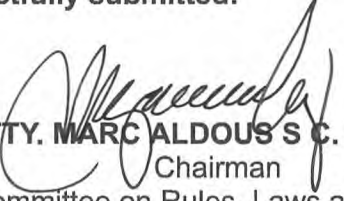
1. The Eighth City Council in its 135th Regular Session held on April 26, 2022, approved City Resolution No. 194-08-2022, titled "A Resolution Establishing the Tuguegarao City Integrated Demo-Farm and Training Center located at Gosi Norte as a Temporary Tuguegarao City Balay Silangan and Reformation Center."
2. The Tuguegarao City Balay Silangan and Reformation Center was relocated to Larion Alto last 2023.
3. The center shall be used as a temporary shelter for drug reformists, and it has a twelve (12) bed capacity.
4. The Philippine Drug Enforcement Agency (PDEA) has already made a final inspection of the facility, and, as per the assessment, it is compliant and suitable for such purpose.
5. Moreover, a Memorandum of Understanding between the Tuguegarao City Government and the line government agencies and offices relative to the operationalization of the Balay Silangan and Anti-Illegal Drugs Campaign was endorsed to the Tenth City Council last July 11, 2025. During the committee meeting convened by this Committee, several modifications to the document were recommended

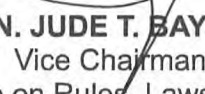
## RECOMMENDATIONS:

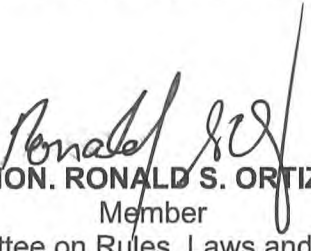
Finding the Memorandum of Agreement between the Tuguegarao City Government and the Philippine Drug Enforcement Agency relative to the operationalization of Balay Silangan to be in order, with merit, and beneficial to the Tuguegarao City Government and its constituents, particularly the drug reformists, the committees favorably recommend its approval.

The committees further recommend the passage of a resolution granting authority to the City Mayor, Hon. Maila Rosario S. Ting-Que, to sign for and on behalf of the Tuguegarao City Government the said Memorandum of Agreement.

## Respectfully submitted:

  
**ATTY. MARC ALDOUS S. C. BACCAY**  
Chairman  
Committee on Rules, Laws and Ethics

  
**HON. JUDE T. BAYONA**  
Vice Chairman  
Committee on Rules, Laws and Ethics  
Committee on Public Safety & Order and  
Disaster Preparedness

  
**HON. RONALD S. ORTIZ**  
Member  
Committee on Rules, Laws and Ethics  
Committee on Public Safety & Order and  
Disaster Preparedness

  
**HON. DENNIS RYAN G. AVILA**  
Member  
Committee on Public Safety & Order and  
Disaster Preparedness

  
**HON. TIRSO V. MANGADA**  
Member  
Committee on Rules, Laws and Ethics

## MEMORANDUM OF AGREEMENT

This Memorandum of Agreement is made and entered into this \_\_\_\_\_ of \_\_\_\_\_ 2025 in Tuguegarao City, Philippines by and between:

The **PHILIPPINE DRUG ENFORCEMENT AGENCY**, a civilian law enforcement agency duly established by authority of REPUBLIC ACT NO. 9165, as amended by REPUBLIC ACT NO. 10640, otherwise known as the COMPREHENSIVE DANGEROUS DRUGS ACT OF 2002, with principal office at PDEA Building, NIA Northside Road, National Government Center, Barangay Pinyahan, Quezon City. It is represented by **REGIONAL DIRECTOR CHARLENE R. MAGDURULANG, MPA, DIRECTOR III.**

-AND-

The, Local Government Unit of Tuguegarao City, a government political subdivision, created under the laws of the Republic of the Philippines, with office address at Government Center, Carig Sur, with It is represented by its **CITY MAYOR, HON. MAILA ROSARIO S. TING-QUE.**

### WITNESSETH:

**WHEREAS**, the **COMPREHENSIVE DANGEROUS DRUGS ACT OF 2002** established PDEA to serve as the lead agency in the investigation of violations of the said Act and to "...serve as the implementing arm of the (Dangerous Drugs) Board, and shall be responsible for the efficient and effective law enforcement of all the provisions on any dangerous drug and/or controlled precursor and essential chemical as provided in [the said] Act."

**WHEREAS**, the Philippines has long recognized the necessity "to safeguard the integrity of its territory and the well-being of its citizenry particularly the youth, from the harmful effects of dangerous drugs on their physical and mental well-being, and to defend the same against acts or omissions detrimental to their development and preservation."

**WHEREAS**, Section 25 of the Local Government Code mandates that national agencies and offices with project implementation functions shall coordinate with one another and with the local government units concerned in the discharge of these functions where the participation of local government units both in the planning and implementation of said national projects are ensured;

**WHEREAS**, to appropriately address the problems and issues confronting the parties in the performance of their respective functions and efficiently synchronize all efforts in the government's anti-illegal drug campaign towards the attainment of a drug free-country, there is a need for cooperation and close coordination between and among government agencies or offices;



**WHEREAS,** pursuant to Resolution No. \_\_\_\_\_, dated \_\_\_\_\_ of the Sangguniang Panglungsod, the Mayor \_\_\_\_\_, has been authorized to sign, execute and deliver this Memorandum of Agreement for and in behalf of Tuguegarao City;

#### **TERMS & CONDITIONS:**

**NOW, THEREFORE,** in light of the foregoing, the Parties hereby agree and jointly undertake to closely coordinate and render mutual assistance to the fullest extent with each other in the continuation and further enhancement of the organized and systematic implementation of their respective mandates, as follows:

#### **GENERAL PROVISIONS**

1. The Parties shall ensure effective and efficient implementation of the DDB Regulation No. 2, S.2018, and the laws creating the Parties, taking into consideration their respective implementing rules and regulations, operational guidelines and protocols. The same shall be considered in resolving any ambiguity or doubt that might arise in the interpretation beneficial to the interest of all the Parties shall be considered.

2. The Parties shall undertake to support and endeavor for their inclusion in collaborative partnerships with other organizations, and other government agencies for a more resolute and efficient accomplishment of this Memorandum.

#### **DUTIES AND OBLIGATIONS**

1. The **PDEA** shall undertake to comply and deliver the following:
  - a. Act as the enforcement arm of the Balay Silangan Program;
  - b. Provide education on RA 9165 and shall likewise, in line with programs designed and developed by the DDB for the Balay Silangan Program pursuant to Section 81 (e) of RA 9165, provide training in preventive education and community involvement seminars/trainings/workshop;
  - c. Conduct screening/investigation of surrenderee with the assistance of Health Sector to determine if they are eligible for the Balay Silangan Program; and
  - d. Facilitate the participation of private corporations in the Balay Silangan Program through their respective corporate social responsibility.

2. Tuguegarao City shall undertake to comply and deliver the following:

- a. Establish infrastructure necessary for the Balay Silangan Program in accordance with DDB Regulation No. 2, s. 2018;
- b. Ensure that its Anti-Drug Abuse Council, adopt the Program of Instruction as provided under DDB Regulation No. 2, s. 2018
- c. Conduct, through its Anti-Drug Abuse Council, livelihood programs and other concerns;
- d. Provide, through its Anti-Drug Abuse Council, continuing employment opportunity; and
- e. Provide for necessary structures, manpower, funds, and other needs deemed necessary for providing programs such as training.

#### **MISCELLANEOUS PROVISIONS**

1. This Memorandum of Agreement shall be binding and effective upon the Parties immediately upon signing hereof.

2. In the event any of the provisions in this Memorandum of Agreement is declared invalid, the remaining provisions not declared as invalid shall continue to be in full force and effect.

3. The Parties shall undertake to make the necessary repeal, amendment, or revision of their issuances in the event the same runs counter or frustrates the implementation of this Memorandum of Agreement.

4. This Memorandum of Agreement may be terminated upon written agreement of the parties in writing or may be pre-terminated on any following grounds:

- a. Occurrence of fraudulent practices;
- b. Occurrence of force majeure when it becomes improbable for the parties to carry out their undertakings;
- c. Failure on the part of either party to comply with any of the terms and/or conditions of the MOA

Provided that a period of five (5) days from notice shall be given to the party before the said termination. The termination of this

Memorandum of Agreement shall not adversely affect, any valid or subsisting undertaking concluded or entered into pursuant to the same.

**IN VIEW OF THE FOREGOING**, the parties, through their representatives, hereby affix their signature this \_\_\_\_ day of \_\_\_\_\_ 2025, in \_\_\_\_\_, Philippines.

**WILKINS M. VILLANUEVA, MPA, CESE**  
Director General, PDEA

**MAILA ROSARIO S. TING-QUE**  
City Mayor, Tuguegarao City

Represented by:

**CHARLENE R. MAGDURULANG, MPA, DIRECTOR III**  
Regional Director, PDEA RO II

**Witnesses:**

\_\_\_\_\_  
Provincial Officer, PDEA

**MAGNOLIA N. FUGGAN, RN**  
Balay Silangan Focal Person

**ACKNOWLEDGEMENT**

**BEFORE ME,** a Notary Public for and in \_\_\_\_\_ personally appeared this \_\_\_\_ day of \_\_\_\_\_ 2025 at \_\_\_\_\_ who exhibited their government-issued identification cards \_\_\_\_\_ and \_\_\_\_\_, respectively, known to me and to me known to be the same persons who executed the foregoing instrument, which they acknowledged to me as their free and voluntary act and deed, consisting of only four (4) pages, duly signed by them and their instrumental witnesses on each and every page hereof.

**WITNESS MY HAND AND SEAL** on the date and place written above.

Doc. No.  
Page No.  
Book No.  
Series of 2025.



**DRAFT RESOLUTION APPROVING THE MEMORANDUM OF AGREEMENT BETWEEN  
THE TUGUEGARAO CITY GOVERNMENT AND PHILIPPINE DRUG ENFORCEMENT  
AGENCY RELATIVE TO THE OPERATIONALIZATION OF TUGUEGARAO CITY  
BALAY SILANGAN AND REFORMATION CENTER AND AUTHORIZING THE  
CITY MAYOR, HON. MAILA ROSARIO S. TING-QUE, TO SIGN FOR AND  
ON BEHALF OF THE TUGUEGARAO CITY  
GOVERNMENT THE SAID MOA**

**WHEREAS**, Section 16 of Republic Act No. 7160, otherwise known as the Local Government Code of 1991, states that *every local government units shall exercise the powers expressly granted, those necessarily implied therefrom, as well as powers necessary, appropriate or incidental for its efficient and effective governance, and those which are essential to the promotion of the general welfare;*

**WHEREAS**, pursuant to the above provision, the Tuguegarao City Government continuously implements programs, projects and activities for the welfare of the constituents of the city, one of which is the Bahay Silangan and Reformation Center for drug reformists;

**WHEREAS**, the Eighth City Council in its 135<sup>th</sup> Regular Session held on April 26, 2022, approved City Resolution No. 194-08-2022 *Establishing the Tuguegarao City Integrated Demo-Farm and Training Center located at Gosi Norte as a Temporary Tuguegarao City Balay Silangan and Reformation Center;*

**WHEREAS**, the Tuguegarao City Balay Silangan and Reformation Center was relocated to Larion Alto last 2023;

**WHEREAS**, the Tuguegarao City Balay Silangan and Reformation Center shall be used as temporary shelter for drug reformists and it has twelve (12) bed capacity;

**WHEREAS**, the Philippine Drug Enforcement Agency (PDEA) has already made a final inspection of the facility, and as per the assessment, it is compliant and suitable for such purpose;

**WHEREAS**, the City Mayor, Hon. Maila Rosario S. Ting-Que, has endorsed to the Tenth City Council the request for the passage of the herein-stated resolution;

**WHEREAS**, the joint Committee on Rules, Laws and Ethics and Committee on Public Safety and Order and Disaster Preparedness upon review of the subject referral, recommended for the adoption and approval of the Memorandum of Agreement;

**WHEREAS**, during the 5<sup>th</sup> Regular Session of the Tenth City Council held on July 30, 2025, the said request was approved by the Body.

**NOW, THEREFORE, RESOLVE**, as it is hereby **RESOLVED**, to approve the Memorandum of Agreement between the Tuguegarao City Government and Philippine Drug Enforcement Agency relative to the operationalization of the Tuguegarao City Balay Silangan and Reformation Center and to authorize the City Mayor, Hon. Maila Rosario S. Ting-Que, to sign for and on behalf of the Tuguegarao City Government the said MOA.

**RESOLVED FURTHER**, to furnish a copy of this resolution to the Philippine Drug Enforcement Agency (PDEA) for information.