

Republic of the Philippines
Province of Cagayan
TUGUEGARAO CITY

TENTH CITY COUNCIL

COMMITTEE REPORT NO. 18-10-2025

August 1, 2025

Submitted by:

COMMITTEE ON WOMEN, CHILDREN, FAMILY AND GENDER RELATIONS

PRESENT:

HON. MYRNA G. TE	- Chairman
HON. MARIEL AYNAL T. CALIMAG	- Member
HON. KARINA G. VIERNES	- Member

RESOURCE PERSONS:

MS. MARIBEL B. PAGULAYAN	- CPDO Representative
MS. MERELYN C. OLI	- CPDO Representative
MS. AILEEN L. GUZMAN	- CSWDO Representative
ATTY. MONIQUE DE LEON	- City Legal Office Representative
MS. CHONA P. AGUSTIN	- CSU Representative
PCPT ROSEMARIE J. TAGUIAM	- TCCPS-PNP Representative
PCPL. CONNEY A. MALANA	- TCCPS-PNP Representative

GUESTS:

HON. TIRSO V. MANGADA	- City Councilor
HON. RONALDO S. ORTIZ	- City Councilor

FOR THE PRESIDING OFFICER:

The members of the committee convened and discussed the indorsement of the City Mayor, Hon. Maila Rosario S. Ting-Que, regarding the draft Memorandum of Agreement between the Tuguegarao City Government and Cagayan State University relative to Violence Against Women and Their Children (VAWC) cases in the City and the necessary interventions.

The Committee respectfully submits the herein Committee Report and has the honor to report to this august Body in session the following actions taken, its findings and recommendations.

ACTIONS TAKEN:

The committee conducted a thorough evaluation of the endorsement from the City Mayor, Hon. Maila Rosario S. Ting-Que, regarding the draft Memorandum of Agreement between the Tuguegarao City Government and Cagayan State University relative to Violence Against Women and Their Children (VAWC) cases in the City and the necessary interventions. This evaluation was aimed at ensuring that all aspects were thoroughly considered for the information and concurrence of all parties involved.

Resource persons were present to assist the committee in its deliberations.

SUBJECT:

INDORSEMENT OF THE CITY MAYOR, HON. MAILA ROSARIO S. TING-QUE, ON THE DRAFT MEMORANDUM OF AGREEMENT BETWEEN THE TUGUEGARAO CITY GOVERNMENT AND CAGAYAN STATE UNIVERSITY RELATIVE TO VIOLENCE AGAINST WOMEN AND THEIR CHILDREN (VAWC) CASES IN THE CITY AND THE NECESSARY INTERVENTIONS

FINDINGS:

1. Republic Act No. 9262, otherwise known as the “Anti-Violence Against Women and Their Children Act of 2004” mandates the protection of women and children from violence, including Intimate Partner Violence (IPV), and encourages multi sectoral collaboration to prevent abuse and support survivors.
2. The Memorandum of Agreement (MOA) is pursuant to Republic Act No. 9262, otherwise known as the “Anti-Violence Against Women and Their Children Act of 2004” and Republic Act No. 9710, otherwise known as “An Act Providing for the Magna Carta of Women”.
3. The Eighth City Council in its 51st Regular Session held on July 28, 2020 approved City Ordinance No. 049-08-2020 titled “An Ordinance Establishing the City of Tuguegarao’s Response Mechanism and Protocol in Handling Gender-Based Violence (GBV) and Violence Against Women and their Children (VAWC) Cases”.
4. CSU is a gender responsive University envisioned to the attainment of gender equality, empowered men and women in delivering world class education that promotes sustainable development, socially responsible environment that is free from all forms of injustice. The research conducted in 2023 and completed in May 2024, aimed to analyze Intimate Partner Violence (IPV) cases filed with the Philippine National Police-Tuguegarao Component City Police Station (PNP-TCCPS) from 2016-2024.
5. CSU, through its faculty researchers, CHONA P. AGUSTIN-Lead Researcher, with members MARYGRACE T. DELELIS, CATHERINE F. HIZON, JULIA T. CARDONA, has completed a study titled “Breaking Cycles of Abuse:Empowering Women Through a Primary Support Program and Advocacy Intervention in Intimate Partner Violence”.
6. The City Government recognizes the importance of collaboration with different line agencies/stakeholders especially the academe.
7. The City Government acknowledges the result of the research study conducted by CSU, hence, the need to enter into a Memorandum of Agreement for the realization of the research program and activities for Intimate Partners Violence (IPV) cases.
8. The suggestions and recommendations of the Resource Persons during the Committee Meeting were already incorporated in the final draft of the MOA.

RECOMMENDATION:

Finding the provisions of the Memorandum of Agreement particularly on the roles and responsibilities of both parties to be in order, with merit and beneficial to the City Government and its constituents, the committee favorably recommend for the approval of the said MOA with the following suggestions:

1. Composition of Joint Monitoring Committee and Rescue Task Force.
2. Data Gathering should be sourced out and reconciled with the PNP and should be in consonance with the data of CSWDO.
3. Establishment of core management processes to include referral system to avoid duplication process.
4. Provision of accountability clause.
5. Conduct of capability trainings of case handlers.
6. Provision of legal assistance and free psycho-social interventions and follow throughs. (Preferably guidance counselors from CSU).

The committee further recommend for the passage of a Resolution Granting Authority to the City Mayor, Hon. Maila Rosario S. Ting-Que, to sign for and on behalf of the Tuguegarao City Government the Memorandum of Agreement between the Tuguegarao City Government and the Cagayan State University (CSU) relative to Violence Against Women and Their Children (VAWC) cases in the city and the necessary interventions.

Respectfully submitted:


HON. MYRNA G. TE
Chairman


HON. MARIEL AYNA T. CALIMAG
Member


HON. KARINA G. VIERNES
Member

DRAFT RESOLUTION APPROVING THE MEMORANDUM OF AGREEMENT (MOA) BETWEEN THE TUGUEGARAO CITY GOVERNMENT AND CAGAYAN STATE UNIVERSITY (CSU) RELATIVE TO VIOLENCE AGAINST WOMEN AND THEIR CHILDREN (VAWC) CASES IN THE CITY AND THE NECESSARY INTERVENTIONS AND GRANTING AUTHORITY TO THE CITY MAYOR, HON. MAILA ROSARIO S. TING-QUE, TO SIGN FOR AND ON BEHALF OF THE TUGUEGARAO CITY GOVERNMENT THE SAID MOA

WHEREAS, Section 455(b)(1)(vi) of Republic Act No. 7160, otherwise known as the Local Government Code of 1991, grants the Local Chief Executive the power to enter into contracts for and on behalf of the local government unit upon prior authorization by the Sangguniang Panlungsod;

WHEREAS, Republic Act No. 9262, otherwise known as the “Anti-Violence Against Women and Their Children Act of 2004” mandates the protection of women and children from violence, including intimate partner violence (IPV), and encourages multi sectoral collaboration to prevent abuse and support survivors;

WHEREAS, the Eighth City Council in its 51st Regular Session held on July 28, 2020 approved City Ordinance No. 049-08-2020 titled “An Ordinance Establishing the City of Tuguegarao’s Response Mechanism and Protocol in Handling Gender-Based Violence (GBV) and Violence Against Women and their Children (VAWC) Cases”.

WHEREAS, CSU is a gender responsive University envisioned to the attainment of gender equality, empowered men and women in delivering world class education that promotes sustainable development, socially responsible environment that is free from all forms of injustice. The research conducted in 2023 and completed in May 2024, aimed to analyze IPV cases filed with the Philippine National Police-Tuguegarao Component City Police Station (PNP-TCCPS) from 2016-2024;

WHEREAS, CSU, through its faculty researchers, CHONA P. AGUSTIN-Lead Researcher, with members MARYGRACE T. DELELIS, CATHERINE F. HIZON, JULIA T. CARDONA, has completed a study titled “Breaking Cycles of Abuse:Empowering Women Through a Primary Support Program and Advocacy Intervention in Intimate Partner Violence”.

WHEREAS, the City Government acknowledges the result of the research study conducted by CSU, hence, the need to enter into a Memorandum of Agreement for the realization of the research program and activities for Intimate Partners Violence (IPV) cases;

WHEREAS, it is necessary for CSU to enter into a Memorandum of Agreement (MOA) with the Tuguegarao City Government to make the MOA legally binding;

WHEREAS, the City Mayor, Hon. Maila Rosario S. Ting-Que, indorsed to the Tenth City Council the above-stated MOA and requested for an authority to sign for and on behalf of the Tuguegarao City Government the said MOA;

WHEREAS, after a deliberation in a committee meeting held for the said purpose, the Committee on Women, Children, Family and Gender Relations found the request to be in order and beneficial to the concerned sector;

WHEREAS, after the approval of the concomitant committee report, the Tenth City Council during its 7th Regular Session held on August 12, 2025 deemed it proper and necessary to approve the herein resolution.

NOW, THEREFORE, RESOLVE as it is hereby **RESOLVED** to approve the Memorandum of Agreement (MOA) between the Tuguegarao City Government and Cagayan

State University (CSU) relative to Violence against Women and their Children (VAWC) cases in the city and the necessary interventions and to grant authority to the City Mayor, Hon. Maila Rosario S. Ting-Que, to sign for and on behalf of the Tuguegarao City Government the said MOA.

RESOLVED FURTHER, to furnish a copy of this Resolution to Cagayan State University (CSU) for information and proper action.

MEMORANDUM OF AGREEMENT

KNOW ALL MEN BY THESE PRESENTS:

This Memorandum of Agreement is entered into between:

CAGAYAN STATE UNIVERSITY (CSU), a higher education institution created by virtue of Presidential Decree No. 1436 as amended, and operating under the laws of the Republic of the Philippines, with principal address at Andrews Campus, Caritan Sur, Tuguegarao City, duly represented by its Officer-In-Charge, Office of the University President, **ARTHUR G. IBÁÑEZ, Ph.D., ASEAN ENGR.**, herein referred as “CSU”.

-and-

THE TUGUEGARAO CITY GOVERNMENT, a local government unit duly organized and existing under Philippine law, with principal office located at City Hall, Tuguegarao City, Cagayan, represented herein by its City Mayor, **Hon. MAILA ROSARIO TING QUE**, hereinafter referred to as the “**CITY GOVERNMENT**”;

-WITNESSETH-

WHEREAS, CSU, through its faculty researchers, **CHONA P. AGUSTIN**—Lead Researcher, with members, **MARY GRACE T. DELELIS, CATHERINE F. HIZON, JULIA T. CARDONA**, has completed a study titled “Breaking Cycles of Abuse: Empowering Women Through a Primary Support Program and Advocacy Intervention in Intimate Partner Violence”;

WHEREAS, Republic Act No. 9262, otherwise known as the “Anti-Violence Against Women and Their Children Act of 2004,” mandates the protection of women and children from violence, including intimate partner violence (IPV), and encourages multi-sectoral collaboration to prevent abuse and support survivors;

WHEREAS, Republic Act No. 9262 elaborates that other government agencies and LGUs shall establish programs such as, but not limited to, education and information campaign and seminars or symposia on the nature, causes, incidence and consequences of such violence particularly towards educating the public on its social impact;

WHEREAS, Republic Act No. 9710, otherwise known as “An Act Providing for the Magna Carta of Women”, is a comprehensive women’s human rights law that seeks to eliminate discrimination against women by recognizing, protecting, fulfilling and promoting the rights of Filipino women, especially those in the marginalized sector;

WHEREAS, Republic Act No. 9710 defines and guarantees that the state, private sector, society in general, and all individuals shall contribute to the recognition, and promotion of the rights of women and of which the duty of the state agencies and instrumentalities shall extend to all state agencies, offices, and instrumentalities at all levels and government-owned and controlled corporations, subject to the Constitution and pertinent laws, policies, or administrative guidelines that define specific duties of state agencies and entities concerned;

WHEREAS, City Ordinance No. 049-08-2020, otherwise known as “An Ordinance Establishing the City of Tuguegarao’s Response Mechanism and Protocol in Handling Gender-Based Violence (GBV) and Violence Against Women and their Children (VAWC) Cases”, specifically recognizes the

community as vital partners in enhancing prevention of GBV and VAWC, diverse community members, social and community service groups and institutions, faith-based and disability groups, academes, professional associations and private and non-profit sectors must be included as partners in the city's campaign against GBV and VAWC wherein members of these groups and institutions such as, but not limited to, business sectors, civil society organizations, faith-based groups and the academe may be tapped to provide support such as prevention, counselling, and protection and be invited during public consultations and local advocacy programs for transparency and to ensure that they are empowered to identify the needs of the victim-survivors and to provide the best service and support as needed;

WHEREAS, CSU is a gender responsive University envisioned the attainment of gender equality, empowered men and women in delivering world class education that promotes sustainable development, socially responsible environment that is free from all forms of injustice;

WHEREAS, CSU integrate and promote the principles of equality and women empowerment in the provision of instruction, research and extension services;

WHEREAS, the research conducted in 2023 and completed in May 2024, aims to analyze IPV cases filed with the Philippine National Police–Tuguegarao Component City Police Station (PNP-TCCPS) from 2016 to 2024;

WHEREAS, results of the study show that most victims were college-educated, economically active individuals aged 21–40, with perpetrators often sharing similar profiles—indicating that education and status do not prevent abuse. IPV was most prevalent among married couples, with physical violence frequently accompanied by psychological and economic abuse. Nearly 43% of cases arose from arguments intensified by alcohol, jealousy, financial stress, and infidelity. These findings call for a multi-sectoral partnership to provide trauma-informed care, enhance law enforcement, promote preventive education, and ensure legal and economic support for victims;

WHEREAS, to effectively address IPV, the study recommends proactive, community-based interventions that may include early prevention through outreach, school modules, and training for frontline workers; survivor empowerment via self-care and skills workshops; and a holistic support system offering counseling, legal aid, shelter, and financial help through multi-sectoral partnerships. Strengthening institutional response requires a comprehensive case management system with data tracking and coordinated services. The study also advocates engaging men and boys in gender equality through HeForShe, civic education, mentorship, and inclusive community dialogues.

WHEREAS, the **TUGUEGARAO CITY** government recognizes its pivotal role in realizing the universal goal of achieving the fundamental equality of men and women gearing towards a VAW-free community;

WHEREAS, the **TUGUEGARAO CITY** government recognizes the importance of collaboration while ensuring to share its resources with different agencies specifically the academic institutions that are capable of providing comprehensive services, such as but not limited to, research, community extension programs, integration of the GBV and VAWC prevention measures in their curriculum, workshops and training programs, awareness and advocacy campaigns, counselling centers and programs, and other support services that aid in addressing these societal issues effectively;

WHEREAS, the **TUGUEGARAO CITY** government acknowledges the results of the research study hence realizing the need to strengthen its measures and mechanisms to address IPV cases within its

communities through collaborative and converged efforts with different social institutions such as the academe;

NOW THEREFORE, for and in consideration of the foregoing, The CAGAYAN STATE UNIVERSITY-College of Business, Entrepreneurship and Accountancy and the CITY GOVERNMENT OF TUGUEGARAO, hereunto agree to undertake the following:

I. SCOPE OF COLLABORATION

The parties shall jointly undertake the following:

- a. Develop and implement community outreach campaigns and school-based education modules on IPV awareness, prevention, and healthy relationships
- b. Conduct empowerment workshops and resilience-building sessions for survivors, focusing on self-care, financial literacy, and livelihood skills
- c. Establish a holistic support system including access to counseling, psychological services for victim-survivors, legal assistance, safe housing, and economic resources, in partnership with local shelters and NGOs
- d. Create confidential reporting mechanisms and strengthen referral pathways for IPV victims seeking help
- e. Provide relevant trainings for healthcare professionals, barangay officials, and frontline service providers to recognize and respond to IPV cases using trauma-informed approaches
- f. Develop and maintain a localized comprehensive case management system for tracking, coordinating, and monitoring support services for IPV survivors
- g. Support research dissemination, policy dialogues, and stakeholder forums to translate findings into actionable local governance reforms

II. ROLES AND RESPONSIBILITIES

A. The CSU shall:

1. Research Leadership and Evidence Generation

- 1.1 Produce research briefs, infographics, and community reports tailored for diverse stakeholders.

2. Program Design and Technical Support

- 2.1. Co-develop with the City Government a survivor-centered support model, integrating trauma-informed care, empowerment pathways, and culturally attuned interventions.
- 2.2. Provide technical assistance in crafting school-based and institution-based education modules, community outreach materials such as, but not limited to, printed, graphics, and audio-visuals, and other tools or instruments that are deemed necessary and appropriate.
- 2.3. Localized a comprehensive case management system for IPV survivors, including data architecture, referral protocols, and service mapping, subject to the provisions of R.A 10173 (The Data Privacy Act of 2012), R.A 10175 (The Cybercrime Prevention Act of 2012), and other related rules and regulations.

3. Capacity Building and Stakeholder Engagement

- 3.1. Lead training workshops for barangay officials, healthcare workers, law enforcement, social workers, members of identified special local bodies, and service providers on IPV recognition, response, and survivor empowerment.

- 3.2. Facilitate inter-agency learning exchanges and policy dialogues to strengthen multi-sectoral coordination and institutional accountability.

4. Service Delivery and Survivor Support

- 4.1. Provide support on the availability and accessibility of legal aid and psychological counseling services and refer victims of IPV to the CSU legal aid center and Psychology Department, subject to qualifications and/or submission of documents as may be required by the aforementioned departments.

B. The CITY GOVERNMENT shall:

1. Policy Integration and Governance

- 1.1. Integrate IPV-related findings and recommendations into the City's Gender and Development (GAD) Plan, Local Committee on Anti-Trafficking and Violence Against Women and their Children Annual Work and Financial Plan, Comprehensive Development Plan, Local Development Investment Plan, Annual Investment Plan, and Peace and Order and Public Safety Plan.
- 1.2. Enact or strengthen local ordinances and executive issuances that support IPV prevention, survivor protection, and gender equality.

2. Resource Allocation and Infrastructure Support

- 2.1. Allocate possible budgetary support through the GAD Fund and other local resources for the implementation of IPV-related programs, including survivor services and community education.
- 2.2. Designate and maintain safe spaces, (if not yet available) such as temporary shelters, women's desks, **and** community healing hubs in coordination with barangay units and civil society partners.

3. Service Delivery and Survivor Support

- 3.1. Ensure the availability and accessibility of legal aid and psychological counseling services, medical services and livelihood assistance for IPV survivors through the city-managed facilities and partner organizations
- 3.2. Establish and operationalize a confidential reporting and referral system for IPV cases, linked to barangay VAWC desks, police stations, and health centers.

4. Capacity Building and Workforce Development

- 4.1. Facilitate regular training and certification programs for city personnel, barangay officials, law enforcement, and healthcare workers on trauma-informed care, gender sensitivity, and IPV case handling.
- 4.2. Support CSU-led workshops by providing venues, logistics, and mobilizing participants from city government offices, and community sectors.

5. Community Mobilization and Advocacy

- 5.1. Assist CSU in the conduct of public awareness campaigns on IPV prevention, healthy relationships, and survivor rights through local media, schools, churches, and barangay assemblies.
- 5.2. Promote and institutionalize HeForShe and similar initiatives that engage men and boys in gender equality and violence prevention efforts.

6. Data Management and Case Monitoring

- 6.1. Collaborate with CSU in developing and maintaining a city-level localized IPV case management system and database, ensuring accurate data collection, service coordination, and outcome tracking.
- 6.2. Submit periodic reports to the City Council, other significant local bodies such as the LCAT-VAWC, GAD Council, and relevant national agencies on IPV trends, program impact, and policy gaps.

7. Multi-Sectoral Coordination

- 7.1. Convene and lead a City IPV Response and Monitoring Task Force without prejudice to the local existing bodies in the LGU, composed of representatives from CSU, barangays, NGOs, NGAs, CSOs, Regional Line Agencies, faith-based groups, and law enforcement agencies to oversee program implementation and ensure accountability.

III. AMENDMENTS

Any amendments to this MOA shall be made in writing and signed by both parties without need of further authorization from their respective governing or authorizing bodies.

IV. ACCOUNTABILITY CLAUSE

1. Joint Responsibility

- 1.1 CSU and the Tuguegarao City Government (TCG) shall share joint responsibility in ensuring the ethical, effective, and culturally sensitive implementation of the research-informed interventions under this Memorandum of Agreement (MOA). Both parties commit to uphold the principles of gender equity, survivor-centered approaches, and evidence-based practice throughout the collaboration.

2. Monitoring and Evaluation

- 2.1 Each party shall designate a focal person or unit responsible for monitoring the progress of program implementation, documenting outcomes, and ensuring alignment with the research findings. A joint Monitoring and Evaluation (M&E) Committee shall be formed to:
 - Review reports on program activities, challenges, and impact;
 - Recommend adjustments to strategies based on emerging data and community feedback;
 - Ensure compliance with agreed timelines, deliverables, and ethical standards

3. Corrective Measures and Non-Compliance

- 3.1 In cases of non-compliance, negligence, or breach of agreed responsibilities, the concerned party shall be formally notified and given thirty (30) days to rectify the issue. Failure to comply may result in the suspension of specific program components, subject to review by the M&E Committee and, if necessary, termination of the MOA upon mutual agreement.

V. TERMINATION

Either party may terminate this MOA upon thirty (30) days written notice, provided that ongoing commitments to program beneficiaries are honored.

VI. SEVERABILITY

If any provisions of the Agreement or part thereof is rendered void, illegal or unenforceable by any legislation to which it is subject, it shall be rendered void, illegal or not enforceable only to that extent and no further.

VII. DATA PRIVACY

All information whether personal or sensitive that will come to the knowledge of the parties, its employees, personnel, and staff as a result of this agreement or by any other means shall be deemed confidential and shall be processed and protected at all times in accordance with the Republic Act No. 10173 also known as “Data Privacy Act of 2012”

VIII. OWNERSHIP OF INTELLECTUAL PROPERTY

The parties hereby agree that intellectual property rights, ownership and enjoyment thereof arising from this project shall be governed by the applicable provisions of RA 10055 also known as, “An Act Providing the Framework and Support System for the Ownership, Management, Use, and Commercialization of Intellectual Property Generated from Research and Development funded by Government and for other purposes”, RA 8439 also known as, “An Act Providing a Magna Carta for Scientists, Engineers, Researchers and other Science and Technology Personnel in Government”, and RA 8293 also known as, “An Act Prescribing the Intellectual Property Code and Establishing the Intellectual Property Office, Providing for Its Powers and Functions and Regulation”, as well as all other existing and future policies of the government and the parties on Intellectual Property Rights.

IX. EFFECTIVITY

This MOA shall take effect from the date of its execution and shall remain in effect for one (1) year unless revoked upon mutual written consent of both parties. No amendment, modification or waiver in respect of this Agreement shall be effective unless in writing and agreed jointly by the Parties.

IN WITNESS WHEREOF, the Parties hereby affix their signatures this _____ of _____ 2025.

ARTHUR G. IBANEZ, Ph.D. ASEAN ENGR.	MAILA ROSARIO S. TING-QUE
OIC, Office of the President	City Mayor
CAGAYAN STATE UNIVERSITY	TUGUEGARAO CITY GOVERNMENT

WITNESSES

ATTY. CARLA MARIE L. SUMIGAD, CPA Campus Executive Officer CSU – Andrews Campus	HON. MYRNA G. TE, RSW City Councilor TUGUEGARAO CITY GOVERNMENT
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ANTONIA JOSEFA A. TAGUINOD Dean, CBEA CSU – Andrews Campus	MELVIN T. PEREZ, RSW, MSSW City Social Welfare and Development Officer TUGUEGARAO CITY GOVERNMENT
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CHONA P. AGUSTIN Lead Project Researcher/ Initiator CSU – CBEA, Andrews Campus	CHONA Q. SEDANO, ENP City Planning and Development Coordinator TUGUEGARAO CITY GOVERNMENT
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Republic of the Philippines)
City of Tuguegarao) SS.

ACKNOWLEDGEMENT

BEFORE ME, a Notary Public, this ____ day of _____ 2025, personally appeared the following individuals:

Name	Complete Evidence of Identity	Date/Place Issued
ARTHUR G. IBÁÑEZ, Ph.D., ASEAN Engr.	TIN No: 124-103-456	Tuguegarao City
MAILA ROSARIO T. QUE		

Who are all known to me and known to be same persons who executed and witnessed the foregoing instrument consisting of 6 pages, including this page, where the acknowledgement is written and have duly acknowledged that the same is their free and voluntary act and deed.

WITNESS MY HAND AND NOTARIAL SEAL this ____ day 2025 at _____, Tuguegarao City, Cagayan.

Doc. No. _____
Page No. _____
Book No. _____
Series of 2025

Notary Public