

Republic of the Philippines
Province of Cagayan
TUGUEGARAO CITY

TENTH CITY COUNCIL

COMMITTEE REPORT NO.68-10 -2025

October 07, 2025

Submitted by: **COMMITTEE ON SOCIAL SERVICES**

PRESENT:

Committee Members:

HON. MARIA ROSARIO B. SORIANO	-	Chair
HON. MYRNA G. TE	-	Vice Chair
HON. MARK ANGELO B. DAYAG	-	Member
HON. JUDE T. BAYONA	-	Member

RESOURCE PERSONS:

Ms. Aileen L. Guzman	- CSWDO Representative
PLTCOL. Darwin John B. Urani	-Chief of Police
PMSg Joan T. Cauilan	-Tug. City Police Station representative
PMSg Reina Nemika Carag	- Tug. City Police Station representative
PCpl Joecon Dayag	- Tug. City Police Station representative
PCpl Hassel Taguiam	- Tug. City Police Station representative
PMSg Earvin Ramirez	- Tug. City Police Station representative
Atty. Karl Erick Lingan	- DSWD-R02 representative
Ms. Victoria Achanzar	- DSWD-R02 representative
Ms. Gizelle D. Cipriano	- DSWD-R02 representative

Guest/Co-sponsors

Hon. Anthony C. Tuddao	- SP Member
Hon. Restituto C. Ramirez	- SP Member

SUBJECT:

"Draft Ordinance Prohibiting Mendicancy in the City of Tuguegarao and Providing Penalties for Violation Thereof"

FOR THE PRESIDING OFFICER:

The Members of the Committee met and deliberated on the *"Draft Ordinance Prohibiting Mendicancy in the City of Tuguegarao and Providing Penalties for Violation Thereof"*.

As a result of the deliberation, the Committee respectfully submits the herein Committee Report consisting of the action taken, findings and recommendations of the Committee.

ACTION TAKEN:

The members of the committee conducted a committee meeting on October 07, 2025 to thoroughly and extensively evaluate the Draft Ordinance referred to the Committee for review.

Resource persons were invited to provide necessary information to aid the committee during deliberation.

FINDINGS:

1. Hon. Te, the Committee Vice-Chair and the main sponsor of the Draft Ordinance, shared that a similar ordinance covering mendicants was previously deliberated by the 9th City Council. In fact, a committee meeting was already conducted then and favorably recommended its enactment. But, until the term of the 9th city council has ended, no ordinance was officially passed.
2. Hon. Soriano highlighted the importance of enacting the subject Ordinance. However, she pointed out the need to consider related laws and issuance relating to mendicants in reviewing the contents of the draft Ordinance to avoid legal conflict in its implementation.
3. Resource persons from DSWD- R02 Office manifested their concerns on some of the terms and provisions used in the draft ordinance as they are not in consonance with the provisions of other related and existing laws. They also shared about the agency's "Pag-Abot program", which can cater to mendicants.
4. Ms. Guzman, representative from the CSWDO gave an overview of the current situation of the city involving mendicancy. She shared the profile of the majority of the mendicants being recorded by their Office operating in the city and the root causes of mendicancy based on their assessment.
5. After a judicious discussion on the subject matter, the following amendments to the draft ordinance were suggested to be incorporated in the final draft:
 - i. **Title**
 - The term prohibiting should be changed to "regulating" since mendicancy has long been prohibited and penalized by a National law, Presidential Decree (PD) 1563 or the Anti-Mendicancy Law of 1978
 - ii. **Section 03 (Definition of Terms)**
 - The age bracket to be considered as Exploited Infant/ Child should be lowered from 18 years old to eight years old and below
 - Instead of defining and using the term Child mendicants, the term "Children in street situations" should be adopted
 - iii. **Section 04 (Prohibited Acts)**
 - Person/s who shelters or lease shelters to mendicants should also be included in the list
 - iv. **Section 05 (Liabilities)**
 - Since mendicancy is already punishable by R.A 1563 and other related laws, this section shall be deleted as it may cause conflict and confusion as to the sanctions to be applied to those who commit any of the acts prohibited in the Ordinance and that of the other special laws covering the same prohibited acts.
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 - v. **Section 06 (Exemptions) and Section 7 (Permit to Solicit)**
 - Since DWSD has existing digitalized system in addressing these matters, the Committee recommends for the deletion of these sections.

- vi. **Section 08 (Procedure in handling Child Mendicants)**
 - In order to reconcile with provisions of Republic Act No. 9344 or the Juvenile Justice and Welfare Act, the term “apprehended” in paragraph 3 should be changed to “rescued”.
- vii. **Section 9 (Procedures in Apprehending Mendicants)**
 - The term “apprehending” should be changed to “rescuing”.
- viii. **Section 10 (Additional duties of CSWDO)**
 - Since there is already a duly constituted Tuguegarao City task force to control and prevent the Anti-mendicancy and vagrancy by virtue of Executive Order No. 19, series of 2024 issued by the Office of the city Mayor, it is but only proper that they will be the one to spearhead the implementation of the draft ordinance instead of lodging it specifically to CSWDO. Hence, the Committee recommends for the creation of the Task Force and updating its composition to include representative for Civil Society Organizations (CSOs) and the City Livelihood and Development Office
 - The respective roles of each member of the Task Force should also be identified and incorporated
 - To avoid frequent amendment of the Ordinance due to change of the person in-charge per department, only reflect the name of the office or agency as member of the Task Force
- ix. **Section 11(Role of Barangays and Police)**
 - Since the Police force is already part of the task force, omit them in this section.
 - For the barangays, their role shall primarily focus on identifying and rescuing mendicants within their jurisdiction.
- x. **Section 12 (Public Awareness and Education Campaign)**
 - Reporting mechanism for any violation of this ordinance should be added in this section.
- xi. **Section 13 (Livelihood and Employment Assistance Training)**
 - Since the current title of the section is only limited to providing livelihood and employment assistance to mendicants, it is suggested to change the title to “Provision of Appropriate Interventions” to cover all the possible interventions to be extended to mendicants
 - Identify and enumerate all possible interventions that may be provided by the City to the rescued mendicants
- xii. **Section 14 (Reintegration Plan)**
 - Reach out and monitoring should be incorporated in the integration plan.

RECOMMENDATION:


The Committee favorably recommends for the enactment of the Draft Ordinance regulating Mendicancy in the City of Tuguegarao, provided all the findings and recommendations during the deliberation shall be incorporated in the final draft of the Ordinance which shall be presented for 2nd reading.

Attached herewith is the Draft Ordinance.

Respectfully submitted by:

Committee Members
Committee on Social Services


HON. MARIA ROSARIO B. SORIANO
Chair


HON. MYRNA G. TE
Vice-Chair


HON. MARK ANGELO B. DAYAG
Member


HON. JUDE T. BAYONA
Member

HON. KARINA S. GAUANI-VIERNES
Member (ABSENT)